Message Text

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INFO OCT-01 AS-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 /056 W

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P R 240525Z JUN 77
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC PRIORITY 8894
INFO AMEMBASSY SEOUL
AMEMBASSY TAIPEI
AMCONSUL HONG KONG
USLO PEKING
CINCPAC HONOLULU HI

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CORRECTEDCOPYTEXT

COMUSJAPAN YOKOTA AB JA

CINCPAC FOR POLAD

E.O. 11652: GDS TAGS: PINT, JA

SUBJECT: UPPER HOUSE ELECTION KICKED OFF

SUMMARY: CAMPAIGN FOR UPPER HOUSE ELECTIONS, IN WHICH LDP'S MAJORITY AT STAKE, OFFICIALLY OPENED ON JUNE 17.

SOME 320 CANDIDATES FROM SIX PARTIES AND ASSORTED POLITICAL GROUPS PLUS INDEPENDENTS ARE COMPETING FOR 126 SEATS. MOST BETTING IS THAT LDP WILL LOSE MAJORITY BY FEW SEATS BUT CONTINUE TO MANAGE UPPER HOUSE WITH COOPERATION FROM CENTRISTS.

AS IN TWO PREVIOUS ELECTIONS, OPPOSITION PARTIES HAVE WORKED OUT A FEW MUTUAL SUPPORT DEALS IN SPECIFIC DISTRICTS. THEY AND LDP ARE RESORTING TO CATCHY POSTER SLOGANS AND NATIONALLY KNOWN CANDIDATES TO ATTRACT CONFIDENTIAL

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UNCOMMITTED VOTERS, WHO COMPRISE NEARLY HALF OF ELECTORATE. DESPITE HEAVY MEDIA PLAY AND BEST EFFORTS OF PARTIES, VOTER INTEREST IN ELECTIONS APPEARS THUS FAR TO BE LAGGING. NO IMPORTANT ISSUES--EXCEPT CONCERN OVER RECESSION AND INFLATION--HAVE EMERGED, AND ELECTORATE DOES NOT SEEM VERY CONCERNED ONE WAY OR ANOTHER AT PROSPECT OF LDP'S LOSING UPPER HOUSE MAJORITY.

END SUMMARY.

- 1. ELECTION CAMPAIGN FOR UPPER HOUSE, IN WHICH LDP'S SLIM MAJORITY (127 OF 252 SEATS) AT STAKE, OFFICIALLY BEGAN JUNE 17. DESPITE WEEKEND OF HEAVY RAIN IN MOST OF JAPAN, CAMPAIGN WORKERS, PARTY HEADS AND CANDIDATES GOT OFF TO ENERGETIC, FAST-PACED STARTS. TWO ASSAULTS, HOWEVER, MARRED CAMPAIGN DEBUT: MAN IN NAGOYA BROKE WINDSHIELD OF CAR IN WHICH DEMOCRATIC SOCIALIST PARTY (DSP) CHAIRMAN KASUGA WAS RIDING; AND IN TOKYO, MAN ROUGHED UP MISAKO ENOKI, FEMINIST AND SUPPOSED KARATE EXPERT, WHO HEADS NEWLY-FORMED JAPAN WOMEN'S PARTY (JWP). OTHER PARTY HEADS, INCLUDING PRIMIN FUKUDA, WENT OFF ON NATIONWIDE STUMPING TOURS, WHICH WILL CONTINUE UNTIL LEGALLY-SET 23-DAY CAMPAIGN PERIOD ENDS ON ELECTION DAY, JULY 10.
- 2. WHEN PRESCRIBED TIME LIMIT FOR REGISTERING CANDIDACY WAS REACHED JUNE 18, TOTAL OF 320 HAD SIGNED ON: 102 FOR 50 NATIONAL CONSTITUENCY SEATS AND 218 FOR 76 PREFECTURAL CONSTITUENCY SEATS. BREAKDOWN AS FOLLOWS:

TOTAL PREF. NAT'L. PRESENT UP FOR
PARTY CANDIDATES CONST. CONST. STRENGTH REELECTION
LDP 77 55 22 127 65
JSP 59 47 12 61 32
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CGP 15 6 9 24 10 JCP 52 45 7 20 9 DSP 11 7 4 10 5 13 9 4 1 NLC 0 0 SCL\$ 10 8 2 0 PLL\$\$ 10 5 5 0 0 JWP\$\$\$ 10 3 7 0 0 OTHER GROUPS 17 12 5 0 INDEPENDENTS 46 21 25 7 VACANCIES 2 TOTAL 320 218 102 252 126

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\$ SOCIALIST CITIZENS' LEAGUE \$\$ PROGRESSIVE LIBERAL LEAGUE \$\$\$ JAPAN WOMEN'S PARTY

3. FOCUS OF ELECTION IS ON WHETHER LDP WILL RETAIN ITS
65 SEATS UP FOR REELECTION AND ITS ABSOLUTE MAJORITY IN
UPPER HOUSE. ALTHOUGH SUCCESS CANNOT BE RULED OUT, MOST
OF CURRENT BETTING IS THAT LDP WILL LOSE MAJORITY BY
FEW SEATS. JAPAN SOCIALIST PARTY (JSP) IS ALSO THOUGHT TO
BE IN FOR SIGNIFICANT LOSSES. FOUR "CENTRIST" PARTIES--

CLEAN GOVERNMENT PARTY (CGP), DSP, NEW LIBERAL CLUB (NLC), AND SOCIALIST CITIZENS' LEAGUE (SCL)--ARE WIDELY EXPECTED TO PICK UP LDP AND JSP LOSSES MOSTLY IN URBAN AREAS.

4. IMPORTANT TO OUTCOME OF 1971 UPPER HOUSE ELECTION AND OF SOME SIGNIFICANCE IN 1974 ELECTION WAS COOPERATION AMONG OPPOSITION PARTIES. (IN BOTH ELECTIONS LDP WON ONLY 62 SEATS.) IN 1971 ELECTION, FOR EXAMPLE, CGP SUPPORT OF JSP CANDIDATES IN EIGHT RURAL, SINGLE-SEAT PREFECTURAL CONTESTS WAS DECISIVE IN DEFEATING LDP INCUMBENTS. SUCH ONE-SIDED AND EXTENSIVE COOPERATION DEALS HAVE NOT BEEN WORKED OUT THIS YEAR. CGP HAS AGREED TO SUPPORT JSP IN ONLY ONE DISTRICT; JCP, AFTER MUCH WRANGLING, AGREED TO SUPPORT JSP IN ANOTHER; CGP WILL CONFIDENTIAL

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SUPPORT DSP CANDIDATES IN THREE PREFECTURES; AND IN RETURN, CGP WILL HAVE DSP SUPPORT IN THREE. SCL, NEWCOMER TO CENTRIST GROUP, WILL HELP DSP IN ONE PREFECTURE AND CGP IN ANOTHER. THESE TRADE-OFFS MAY PROVIDE BASIS FOR MODEST GAINS BY CENTRISTS, BUT THEY LEAVE JSP INCUMBENTS IN SEVEN OF EIGHT KEY, SINGLE-SEAT CONSTITUTENCIES THEY WON IN 1971 WITHOUT OUTSIDE HELP. SEVERAL OF THOSE DISTRICTS THEREFORE MAY, AS LDP HOPES, GO TO CONSERVATIVES.

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CINCPAC FOR POLAD

5. MOST DIFFICULT PART OF ELECTION FOR PARTY ORGANIZERS, STRATEGISTS AND CANDIDATES THEMSELVES IS NATIONAL CONSTITUENCY, APART FROM NUMBER OF SEATS WON, PERFORMANCE OF EACH PARTY'S TOP CANDIDATE IS USUALLY CONSIDERED INDICATIVE OF PARTY'S APPEAL TO PUBLIC AT LARGE, JCP STANDARD BEARER THIS YEAR IS CHAIRMAN KENJI MIYAMOTO, WHO IS MAKING SECOND TRY FOR ELECTION. YOUNG SATSUKI EDA, SON OF LATE JSP LEADER WHO LEFT PARTY TO FOUND SCL, IS FAVORED TO GARNER LARGEST NUMBER OF VOTES, THEREBY BOLSTERING FLEDGLING SCL'S CREDIBILITY AS POLITICAL FORCE AND SIMULTANEOUSLY TAKING VOTES AWAY FROM JSP CANDIDATES, NOTABLY EX-TV COMMENTATOR HIDEO DEN, WHO TOPPED NATIONAL CONSTITUENCY LIST IN 1971. (EDA LED OFF HIS CAMPAIGN FROM HOSPITAL WHERE HE WAS RECOUPERATING FROM ULCER OPERATION.) SABURO OKITA, WELL-KNOWN ECONOMIC PLANNER, IS EXPECTED TO BE BEST PERFORMING NLC CANDIDATE. LDP HAS NOT FIELDED NEW STAR OR "TALLENT" CANDIDATES THIS YEAR, APPARENTLY CONFIDENTIAL

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BECAUSE, WITH POPULARITY EBBING, POTENTIAL SHOWBIZ
CANDIDATES WERE RELUCTANT TO TAKE ON LDP LABEL, DESPITE
SUBSTANTIAL BLANDISHMENTS. SOME OTHER TALENT
CANDIDATES HAVE GROUPED ENTERTAINER CANDIDATES FOCUSING ON
YOUTH VOTE. LIKE MOST OF INDEPENDENTS AND FEMINISTS,
THEIR CHANCES OF ACTUALLY WINNING SEATS ARE SMALL, BUT
THEY COULD ATTRACT NON-AFFILIATED FLOATING VOTES AWAY
FROM OTHER PARTIES. THIS WILL PROBABLY BE NET EFFECT OF
SCL AS WELL. ALTHOUGH IT MORE CLOSELY RESEMBLES NORMAL
POLITICAL PARTY, IT IS TOO WEAK, AT PRESENT ANYWAY, TO DO
MUCH MORE THAN COLLECT VOTES THAT MIGHT HAVE GONE ELSEWHERE.

6. ALL PARTIES REGARD IT AS ESSENTIAL FOR THEIR SUCCESS TO GO BEYOND CONFINES OF PARTY SUPPORT ORGANIZATIONS TO ATTRACT FLOATING VOTE (NEARLY HALF OF JAPAN'S 78.7 MILLION VOTERS HAVE, ACCORDING TO POLLS, NO SPECIFIC PARTY PREFERENCE). PARTY POSTERS, WHICH APPEARED ALL OVER TOKYO WITHIN HOURS OF CAMPAIGN'S OPENING, AND WHICH HAVE HALLMARKS OF JAPAN'S BEST AD AGENCIES, REFLECT FORWARD-LOOKING IMAGE THEY TRYING TO IMPART. LDP'S POSTER, DESIGNED TO CONVEY IMPRESSION PARTY HAS REFORMED AND IS MAKING "FRESH START," SHOWS LARGE GREEN APPLE WITH CLOGAN "TOWARD TOMORROW." JSP, CASTING ITSELF AS LEADER OF FUTURE COALITION GOVERNMENT, HAS POSTER FEATURING YOUNG ACTRESS IN KIMONO WITH CAPTION, "ITZ'S OUR TURN, WE'LL DO

OUR BEST." LEAST EASILY COMPREHENSIVE POSTER IS THAT OF NLC: A BUNDLE OF COLORED PENCILS UNDER CAPTION, "FOR UPPER HOUSE VARIETY," APPARENTLY MEANT TO CONVEY NLC'S COMMITMENT TO ORIGINAL CONCEPT OF AN UPPER HOUSE FILLED WITH INDEPENDENT-THINKING WISEMEN, WHO WOULD CHECK LOWERHOUSE EXCESSES.

7. AT OPENING OF CAMPAIGN, EACH PARTY ISSUED PLATFORM CONFIDENTIAL

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STATEMENT TREATING SEVEN TOPICS SELECTED BY MEDIA -ECONOMIC MANAGEMENT, EDUCATION, FOREIGN POLICY AND
DEFENSE, WELFARE, AGRICULTURE AND FISHERIES, ENERGY, AND
PARTY'S BASIC POLITICAL STAND. FAMILIAR FOREIGN POLICY
AND DEFENSE STANDS SHOW NO SIGNS OF BECOMING MAJOR
ELECTION ISSUES AT THIS STAGE. IN FACT, ONLY THEMES THAT
APPEAR TO BE AROUSING INTEREST THUS FAR ADDRESS ECONOMIC
ISSUES OF RECESSION AND INFLATION.

8. IN FIRST DAYS OF CAMPAIGN, VOTER ENTHUSIASM HAS BEEN NOTICEABLY LOW, WITH CROWDS AT SPEECHES SMALL. MEDIA AND ALL PARTIES, HOWEVER, ARE DRAMATIZING ELECTION AS POSSIBLE "TURNING POINT" IN JAPAN'S POSTWAR POLITICS WITH LDP'S CONTROL OF UPPER HOUSE IN BALANCE. IN CAMPAIGN SPEECHES, JSP CHAIRMAN NARITA HAS BEEN PROMOTING PARTY'S IDEA OF ALL "NON-LDP" FORCES COALITION TO SUCCEED LDP, BUT DSP AND CGP, TO SAY NOTHING OF NLC, ARE STILL AGAINST PARTICI-PATING WITH COMMUNISTS. PRIMIN FUKUDA HAS BEEN TRYING TO PLAY POSSIBILITY OF LOSS OF MAJORITY AS THREAT TO POLITICAL STABILITY OF COUNTRY, BUT RESPONSE APPEARS TO BE SLIGHT. MOST VOTERS SEEM NOT TO CARE VERY MUCH WHETHER LDP CONTINUES ON WITH SECURE UPPER HOUSE MAJORITY OR WHETHER, HAVING LOST MAJORITY BY FEW SEATS, IT CARRIES ON THROUGH SOME FORM OF COOPERATION WITH CENTRISTS. QUESTION NOW IS WHETHER ELECTORATE WILL AWAKEN TO THAT ISSUE -- OR INDEED ANY ISSUE -- AS CAMPAIGN GOES ON. MANSFIELD

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Subject: UPPER HOUSE ELECTION KICKED OFF SUMMARY: CAMPAIGN FOR UPPER HOUSE ELECTIONS, IN WHICH LDP\'S MAJORITY AT

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